

Message Text

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61/46

ACTION EUR-12

INFO OCT-01 EA-07 IO-10 ISO-00 NEA-10 SSO-00 NSCE-00

USIE-00 INRE-00 ERDA-05 AID-05 CEA-01 CIAE-00 CIEP-01

COME-00 DODE-00 EB-07 FPC-01 H-02 INR-07 INT-05 L-03

NSAE-00 NSC-05 OMB-01 PM-04 SAM-01 OES-03 SP-02 SS-15

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O R 261736Z AUG 75

FM USMISSION OECD PARIS

TO SECSTATE WASHDC IMMEDIATE 8268

INFO AMEMBASSY ANKARA

AMEMBASSY BERN

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C O R R E C T E C C O P Y (PARA TWO GARBLED ON ORIG)

E.O. 11652: N/A

TAGS: ENRG, OECD

SUBJECT: IEA: AUGUST25 GOVERNING BOARD MEETING

1. SUMMARY: IN ABSENCE DAVIGNON AND LANTZKE, HOPKINS CHAIRED INFORMAL MEETING OF GOVERNING BOARD ON AUG. 25. IT WAS A QUIET MEETING WITH NO SURPRISES. U.S. CIRCULATED TEXT AND EXPLAINED IMPORT OF ITS AUGUST 20

RESPONSE TO THE FRENCH CONSENSUS PROPOSAL STRESSING THAT IT WAS NOT RESPONSE TO "INVITATION". U.S. ALSO REVIEWED FOR GB HIGHLIGHTS OF PEREZ-GUERRERO'S INITIAL REACTION TO FRENCH PROPOSAL (AS CONVEYED TO UNDER SECRETARY ROBINSON BY FRENCH LAST WEEK). GB REVIEWED FRENCH AIDE-MEMOIRE PARAGRAPH BY PARAGRAPH, CONCENTRATING ATTENTION ON KEY QUESTION OF IEA STATUS IN PREPCON II, SUBSEQUENT MINISTERIAL AND ENERGY COMMISSION. DELEGATIONS COMMENTED ON OTHER ASPECTS OF CONSENSUS PROPOSAL, BUT ASKED ONLY THAT COMMENTS BE BORNE IN MIND IN THE COURSE OF FURTHER CONTACTS BETWEEN THE THREE PARTICIPANTS IN THE NEGOTIATIONS (THE U.S., THE EC EIGHT, AND JAPAN) AND FRANCE. GB AGREED THAT THE THREE PARTICIPANTS COULD ACCEPT INVITATIONS TO PREPCON II ON THE BASIS OF THE FRENCH PROPOSAL, PROVIDED THAT THE FINAL CONSENSUS REMAINED WITHIN THE PARAMETERS PREVIOUSLY AGREED TO BY THE GB AND THAT THE ISSUE OF IEA PARTICIPATION IS SATISFACTORILY CLARIFIED ALONG THE LINES PROPOSED BY THE U.S. TO THE FRENCH ON AUGUST 20 (MEETING DID NOT EXPLICITLY ENDORSE U.S. AIDE-MEMOIRE.).
END SUMMARY

2. AT ONE-DAY INFORMAL MEETING OF IEA GOVERNING BOARD (EXCEPT FOR GERMANS, U.S. AND BELGIANS, VIRTUALLY ALL MEMBERS WERE REPRESENTED BY LOCAL MISSIONS) FRENCH AIDE-MEMOIRE WAS GONE THROUGH POINT BY POINT AND MANY DELS EXPRESSED THEIR VIEWS ON KEY ISSUES FOR RESUMPTION OF DIALOGUE. MESSAGE FROM DAVIGNON TO MEETING (SEPTTEL), WHICH CHAIRMAN (HOPKINS) READ TO MEETING, STATED HE HAD LIMITED OFFICIAL USE

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ASKED U.S. NOT TO GIVE FORMAL RESPONSE TO FRENCH UNTIL AFTER THIS MEETING TOOK PLACE, AND INDICATED HE WOULD

SOON BE SENDING LETTER TO HEADS OF DELS WITH HIS SUGGESTIONS ON HOW TO DEAL WITH BASIC PROBLEMS RELATING TO DIALOGUE.

IN OPENING DISCUSSION, USDEL REFERRED GROUP TO U.S. AIDE-MEMOIRE DELIVERED TO FRENCH ON AUGUST 20

(WHICH HAD BEEN DISTRIBUTED) AS EXPRESSION OF U.S. VIEWS ON FRENCH PROPOSALS. USDEL REITERATED THAT FRENCH AIDE-MEMOIRE WAS NOT AN INVITATION TO RESUMED PREPCON, BUT THAT USG BELIEVED IT CONSTITUTED ACCEPTABLE BASIS WITHIN PARAMETERS AGREED BY GB CONCERNING PREPCON II IF 4 POINTS RAISED WERE CLARIFIED. WE ALSO SUMMARIZED FOR MEETING THE PRELIMINARY COMMENTS ON FRENCH PROPOSAL WHICH FRENCH HAD RECEIVED FROM PEREZ-GUERRERO.

ITALIANS (SPEAKING FOR EC) AND

JAPANESE GAVE LITTLE INDICATION OF THEIR SUBSTANTIVE REACTION TO SPECIFIC POINTS IN FRENCH PAPER, ALTHOUGH LATTER INDICATED ITS GENERAL ACCEPTABILITY, AND SEVERAL TIMES DURING MEETING REPEATED GOJ VIEW THAT RESUMPTION OF DIALOGUE SHOULD NOT BE DELAYED BY HAGGLING OVER "PROCEDURAL" DETAILS.

3. REPRESENTATION ISSUE: U.S., EC AND JAPAN TOLD OTHER DELS WHAT FRENCH HAD GIVEN THEM TO UNDERSTAND ORALLY ABOUT REPRESENTATION OF IEA AND OTHER OBSERVERS AT VARIOUS STAGES OF DIALOGUE, WITH JAPANESE INDICATING FRENCH HAD SAID IEA WOULD BE REPRESENTED AT ENERGY COMMISSION AS PART OF OECD DELEGATION. CONSENSUS OF GB

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CIEP-01 COME-00 DODE-00 EB-07 FEAE-00 FPC-01 H-02

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OES-03 SP-02 SS-15 STR-04 TRSE-00 PRS-01 PA-01 ERDE-00

OIC-02 ARA-06 AF-06 /128 W

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FM USMISSION OECD PARIS
TO SECSTATE WASH DC IMMEDIATE 8269
INFO AMEMBASSY ANKARA
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WAS THAT PREPCON SHOULD HAVE SAME ARRANGEMENT AS IN APRIL (BUT NO OBSERVER WOULD ASK TO SPEAK) AND THAT IEA MUST BE ABLE TO PARTICIPATE IN COMMISSION AND BE DESIGNATED AS IEA. GROUP HAD LENGTHY DISCUSSION ON ADVISABILITY OF UN SECRETARY GENERAL BEING ONLY OBSERVER AT MINISTERIAL CONFERENCE. DUTCH, SPANISH AND SWISS INDICATED A PREFERENCE FOR HAVING SAME SITUATION AT MINISTERIAL CONFERENCE AS AT PREPCON, AND CHAIRMAN RECALLED EARLIER AGREEMENT BY GOVERNING BOARD THAT THERE SHOULD EITHER BE NO OBSERVERS OR THAT SAME OBSERVERS WHO ATTENDED PREPCON SHOULD ALSO BE PRESENT AT MINISTERIAL. GENERAL CONSENSUS WAS THAT UN SECRETARY GENERAL MIGHT BE ACCEPTABLE AS SOLE OBSERVER IF CONFERENCE WAS IN FACT OF FORMAL NATURE DESCRIBED IN FRENCH AIDE-MEMOIRE (I.E. OF SHORT DURATION) AND IF IT WERE UNDERSTOOD THIS CONSTITUTED NO PRECEDENT FOR ANY FURTHER MEETINGS OF THE 27, WHETHER AT MINISTERIAL OR OFFICIAL LEVEL.

4. FOURTH COMMISSION: UK DEL VOICED SOME REGRET THAT FINANCIAL COMMISSION IDEA HAD APPARENTLY BEEN GENERALLY ACCEPTED, AND NUMBER OF DELS, PARTICULARLY BELGIANS,

EC COMMISSION, AND JAPANESE, EXPRESSED VIEW THAT THIS WAS MAJOR CONCESSION TO LDC'S AND IN RETURN INDUSTRIALIZED COUNTRIES SHOULD INSIST THAT MANDATE FOR WORK OF FINANCIAL COMMISSION BE CIRCUMSCRIBED AS MUCH AS POSSIBLE. IN BRIEF BACK AND FORTH ON EQUALITY OF STATUS BETWEEN FINANCIAL AND OTHER THREE COMMISSIONS, GROUP AGREED THAT POSSIBILITY OF SPECIAL STATUS, E.G. SMALLER SIZE, FOR FINANCIAL COMMISSION SHOULD BE LEFT OPEN AND ASKED THAT PREPCON PARTICIPANTS CLARIFY THIS POINT WITH GOF.

5. PARTICIPATION QUESTIONS: SEVERAL DELS NOTED THAT FRENCH PAPER DID NOT INCLUDE UNDERSTANDING THAT 8-8-11 FORMULA SHOULD BE BASIS FOR CONFERENCE ATTENDANCE. BELGIANS SAID THAT THEY RAISED THIS WITH FRENCH AT AUGUST 22 COREPER MEETING, WITHOUT GETTING VERY SATISFACTORY ANSWER, AND GROUP AGREED FRENCH SHOULD BE MADE AWARE OF ITS EXPECTATIONS IN THIS AREA. ON LIMITATION LIMITED OFFICIAL USE

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OF PARTICIPATION IN COMMISSIONS, SWEDEN AND SWITZERLAND MADE STRONG STATEMENTS IN OPPOSITION TO 15 MEMBER LIMIT, SAYING THIS WOULD RAISE SERIOUS PROBLEMS. U.S., SUPPORTED BY ITALY, ARGUED IT WAS NECESSARY TO HAVE CLEAR LIMIT TO AVOID WRANGLING OVER NUMBER IN PREPCON AND ENSURE EFFECTIVE DIALOGUE IN COMMISSIONS. CHAIR NOTED THAT THERE WAS BROAD IEA AGREEMENT ON THE DESIRABILITY OF USING OBJECTIVE CRITERIA TO DETERMINE COMMISSION MEMBERSHIP. THIS APPROACH MIGHT SOLVE PRACTICAL PROBLEMS OF PARTICIPATION FOR INDUSTRIALIZED COUNTRIES.

6. COORDINATION AND FOLLOWUP: GROUP EXPRESSED GENERALLY NEGATIVE ATTITUDE TOWARD TAKING STEPS NOW TO INSTITUTIONALIZE DIALOGUE OR FORMALIZE FOLLOW-UP TO IT. DANES, BELGIANS AND DUTCH EXPRESSED OPPOSITION TO IDEA IN FRENCH PAPER THAT SEVERAL OFFICIAL LEVEL MEETINGS OF CONFERENCE WOULD TAKE PLACE, SUGGESTING ONE SUCH MEETING MIGHT BE ACCEPTABLE AS COMPROMISE BETWEEN LDC DESIRE FOR RESUMING MINISTERIAL LEVEL MEETING AFTER ONLY SIX MONTHS AND DC'S PREFERENCE FOR LONGER PERIOD. U.S. DEL SAID U.S. DID NOT THINK OFFICIAL LEVEL MEETING WOULD BE NECESSARY AND WOULD NOT COMMIT ITSELF IN ADVANCE TO AGREEING TO ONE. CONSENSUS OF GROUP WAS THAT

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FM USMISSION OECD PARIS

TO SECSTATE WASH DC IMMEDIATE 8270

INFO AMEMBASSY ANKARA

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ANY SUCH MEETING SHOULD TAKE PLACE ONLY ON THE BASIS OF AGREEMENT BY ALL PARTICIPANTS DURING THE COURSE OF THE DIALOGUE, AND THAT THIS VIEW WAS NOT INCONSISTENT WITH FRENCH PAPER.

7. VOTING: IN HIS ONLY INTERVENTION DURING MEETING, GERMAN DEL BROUGHT UP QUESTION OF VOTING, STATING FRG WOULD LIKE TO SEE PRINCIPLE OF CONSENSUS (UNANIMITY) ESTABLISHED FOR ALL STAGES OF DIALOGUE IN ADVANCE OF PREPCON. NETHERLANDS DEL EXPRESSED SOME DOUBTS ABOUT THIS, INDICATING ON PERSONAL BASIS THAT HE SAW POTENTIAL FOR ALLOWING DISAGREEMENTS TO BE EXPRESSED IN COMMISSIONS WHICH COULD THEN BE IRONED OUT AT HIGHER LEVEL, I.E. IN CONFERENCE. ITALIANS AND SWISS URGED GROUP TO AVOID GOING INTO QUESTION AT THIS STAGE, AND JAPANESE RESERVED POSITION, SAYING IT MIGHT MAKE SENSE TO MAKE DISTINCTION BETWEEN SUBSTANTIVE AND PROCEDURAL QUESTIONS.

8. TITLE OF CONFERENCE: SPAIN SAID IT THOUGHT SUGGESTION OF GROUP OF 7 WAS ALREADY CONSIDERABLE COMPROMISE FROM NIEO RHETORIC AND THAT INDUSTRIALIZED COUNTRIES COULD PROBABLY NOT STICK WITH FRENCH PROPOSAL. ITALIANS SAID IT SEEMED CLEAR TO THEM THAT ACTUAL TITLE WOULD BE DECIDED AT PREPCON.

9. CONCLUSION: AT END OF MEETING HOPKINS CONCLUDED THAT 3 MEMBERS PARTICIPATING IN PREPCON HAD RECEIVED INDICATION OF IEA VIEWS WHICH THEY COULD REFLECT IN THEIR FUTURE DISCUSSIONS WITH FRENCH, AND THAT THEY WERE IN A POSITION TO ACCEPT INVITATIONS TO PREPCON IF ISSUES SURROUNDING IEA REPRESENTATION WERE CLARIFIED AND CONSENSUS PROPOSAL REMAINED WITHIN PARAMETERS PREVIOUSLY AGREED TO BY GB. REFERRING TO DAVIGNON'S MESSAGE TO MEETING HE NOTED NEXT GB (SEPT. 17) WOULD TAKE UP QUESTION OF PARTICIPATION IN CONFERENCE OF 27 AND REPRESENTATION IN COMMISSIONS.
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Message Attributes

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Draft Date: 26 AUG 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
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